# ACHIEVING TIMELY PERMANENCY: ADOPTION FINALIZATION

Kathy Prouty, Child Permanency Program Manager, DHS Child Welfare

Hon. Luke Stanton, Douglas County Circuit Court

Conor Wall, Data Analyst, JFCPD

### **CFSR PERMANENCY OUTCOMES**

- Permanency Goal for Child: To determine whether appropriate permanency goals were established for the child in a timely manner. Achieved at 48%
- Achieving Reunification, Guardianship, Adoption, or APPLA: To determine whether concerted efforts were made, or are being made to achieve reunification, guardianship, adoption, or APPLA. Achieved at 41%

# ADDITIONAL PERMANENCY FINDINGS

- Stability of Foster Care Placement: To determine whether the child in foster care is in a stable placement and that any changes in placement that occurred during the period under review were in the best interest of the child and consistent with achieving the permanency goal. Achieved at 78%
- Placement with Siblings: To determine whether concerted efforts were made to ensure that siblings in foster care are placed together unless a separation is necessary to meet the needs of one of the siblings. Achieved at 89%
- Placement with Relative: To determine whether concerted efforts were made to place the child with relatives when appropriate. Achieved at 77%

### PROGRAM IMPROVEMENT PLAN FOR PERMANENCY

**Goal:** Improving Child Permanency

#### **Strategies:**

- Improve timeliness to legal permanency in the medium to large districts in need of most improvement (Districts 1, 2, 4, 5, and 6). These districts include Clatsop, Tillamook, Columbia, Multnomah, Linn, Benton, Lincoln, Lane, and Douglas Counties, and make up 50% of all children in foster care.
- 2. Increase percentage of adoption finalizations within 12 months of termination of parental rights
- **3.** Increase fidelity to Oregon's practice model through the life of the case

## DATA SUPPORTING THE "DRIVER DISTRICTS"

Average length of stay (months) at discharge in 2016

#### Adoption

District	Average Months to Discharge
District 10 (Deschutes, Crook, Jefferson)	47.4 (3.95 years)
District 4 (Benton, Lincoln, Linn)	43.4 (3.6 years)
District 8 (Jackson, Josephine)	42.5 (3.5 years)
District 2 (Multnomah)	42.2 (3.5 years)
District 16 (Washington)	40.2 (3.35 years)
District 6 (Douglas)	39.9 (3.3 years)
District 1 (Clatsop, Columbia, Tillamook)	39.1 (3.25 years)
District 5 (Lane)	39.1 (3.25 years)

#### Guardianship

District	Average Months
	to Discharge
District 12 (Umatilla, Morrow)	41.1 (3.4 years)
District 2 (Multnomah)	37.3 (3.1 years)
District 6 (Douglas)	36.7 (3 years)
District 5 (Lane)	35.1 (2.9 years)
District 4 (Benton, Lincoln, Linn)	34.5 (2.88 years)
District 1 (Clatsop, Columbia, Tillamook)	34.3 (2.85 years)

#### Reunification

District	Average Months to Discharge			
District 2 (Multnomah)	18.4 (1.5 years)			
District 5 (Lane)	16.5 (1.37 years)			
District 4 (Benton, Lincoln, Linn)	16.0 (1.33 years)			
District 1 (Clatsop, Columbia, Tillamook)	15.2 (1.26 years)			
District 6 (Douglas)	15.0 (1.25 years)			
District 16 (Washington)	13.1 (1.09 years)			

# JOINT OREGON COURT IMPROVEMENT PLAN AND PIP PLAN

#### <u>Goal:</u>

Increase the percentage of children who are adopted within a year of becoming legal free so that the overall timeliness of Oregon's adoption proceedings improves and children achieve permanency more quickly. Currently achieving at 47%

#### **Strategies:**

- **1.** DHS Central Office will send tickler e-mails with reminders of next steps in the adoption process to caseworkers who have cases where the permanency plan is adoption
- 2. DHS will mandate the submission of the Adoption Tracking Page from its OR-Kids case management system to courts and CRBs prior to hearings/CRB reviews
- **3.** JCIP and DHS will work to train caseworkers, courts, CRBs, and attorneys to better understand the adoption process and the Adoption Tracking Page

# ADOPTION TIMELINESS PROJECT – DOUGLAS COUNTY

## DOUGLAS COUNTY ADOPTION TIMELINESS

#### Median Months to Finalized Adoption, Douglas County



## DOUGLAS COUNTY ADOPTION FINALIZATION PLAN

#### SYSTEMIC GOAL: Efficient Case Resolution at all Stages of the Proceedings

SYSTEMIC OUTCOME: Reducing time to TPR and Finalization of an Adoption

OUTCOME INDICATOR: Reduce Median days between Dependency Petition and Finalization of Adoption to under 1,000 days

#### **DATA SOURCE: JCIP Quarterly Reports**

COURT STRATEGIES	COURT ADMIN. STRATEGIES	CRB STRATEGIES	DEFENSE BAR STRATEGIES	PROSECUTION STRATEGIES	DHS STRATEGIES	CASA STRATEGIES
Conduct a court review at 9 months (270 days) to determine if the case will need more time or if there will be a contested permanency hearing.	Have a 30 day settlement conference that will act as a family decision meeting. Hold a judicial settlement conference for TPR closely after the initial appearance. Conduct a TPR status hearing a week or two before trial.	At first 6 month review, focus on the services aspect: What is offered to parents Progress parents are making What else needs to be done, etc? Review permanency plan post permanency hearing to back up court who only sees case once a year.	jurisdictional bases match issues with family. Request review hearings sooner if issues arise. Emphasize to parent client the importance of ASFA and permanency timelines.	File timely amended petitions with newly found issues. Ensure jurisdictional bases match the parental/safety deficits in the family. Possess a greater willingness to get an expert opinion in cases other than ICWA, or sex offender risk.	Conduct an 8 month staffing instead of a 9 month file review with the AAG Conduct a FDM every other month to chart case progress • At least at 5 month and 8 month points (1 month before CRB, 1 month before review) Provide witness lists with what they will testify about to attorney in a timely fashion (before settlement) • Court will follow up Be open to changing the plan back to return to parent if parents continue to make progress Compile a list of ICWA experts	Have a more active role in front of the CRB Talk to parents, parents' attorney and child's attorney Talk to relatives to help discover permanent resources

## DOUGLAS COUNTY ADOPTION FINALIZATION

Finalized Adoptions within 12 Months of Becoming Legally Free, Douglas County



### DOUGLAS COUNTY DEPENDENCY FILINGS



\*Projection based on 203 petitions filed between January 1, 2017 and June 30, 2017.

# JOINT JCIP – DHS STATEWIDE ADOPTION FINALIZATION PLAN

## STATEWIDE IMPROVEMENT IN ADOPTION FINALIZATION: JOINT DHS – JCIP PLAN

Foundational premises:

- Finalizing permanency has been identified as an area needing improvement in the CFSR
- Oregon appears to have particular difficulties in finalizing adoptions
- Many delays in the adoption process are due to lack of concurrent work towards the identification, selection and placement of the child in an adoptive home while the TPR progresses and/or "paperwork delays" before and after the child is legally free

## FINALIZING ADOPTION WITHIN 12 MONTHS – STATEWIDE PERFORMANCE



### WHY FOCUS ON ADOPTION FINALIZATION

- Desire to focus PIP on areas where we can make improvements
- Variation in performance across the state suggests that improvement is possible
- Committee discussions with DHS Central Office Staff, DHS Field Staff, and JCIP staff indicated that many adoptions are delayed by failing to concurrently work on an adoptive placement while the TPR progresses and getting paperwork together
- Opportunity to not only achieve more timely permanency for children and adoptive parents, but also to free up agency, court, and attorney resources for work on other cases

## POTENTIAL REASONS FOR PAPERWORK DELAYS IN ADOPTION CASES

- Requirements are complex and caseworkers and parties may have difficulty navigating the process
- Judges and parties may have difficulty obtaining information about what is holding up the case
- Caseworkers may find it difficult to make time for adoption paperwork when there are pressing issues (e.g., safety issues, placement disruptions) on other cases on their caseload

## JCIP – DHS JOINT ADOPTION FINALIZATION PLAN

- Focus is on achieving more timely adoptions through concurrent adoption placement planning and reducing paperwork delays
- Plan is that providing more information to the court and parties about where the case is in the adoption process will:
  - **1.** Enable better court/attorney oversight of adoption process
  - **2.** Help ensure that adoption cases receive the attention they need
  - **3.** Lead to adoptions finalizing more quickly

## JCIP – DHS JOINT ADOPTION FINALIZATION PLAN: STRATEGIES

Three key strategies:

- **1.** DHS Central Office will send tickler e-mails with reminders of next steps in the adoption process to caseworkers who have cases where the permanency plan is adoption
- 2. DHS will mandate the submission of the Adoption Tracking Page from its OR-Kids case management system to courts and CRBs prior to hearings/CRB reviews
- 3. JCIP and DHS will work to train caseworkers, courts, CRBs, and attorneys to better understand the adoption process and the Adoption Tracking Page

# THE ADOPTION TRACKING PAGE

#### **ACCOMPLISHING AN ADOPTION**

- Once a case is approved by the Legal Assistance Specialist and DOJ for the filing of a TPR, documents are required for three distinct steps in the process
- Freeing the Child
- Selecting and Designating a Placement
- Finalizing the Placement

### **CENTRAL OFFICE ADOPTION TRACKING**

 All tracking for adoption paperwork is completed electronically through the statewide information data system (OR-Kids).

The Department began using the OR-Kids Adoption Tracking page when the system went live in August of 2011

### **ADOPTION TRACKING CONTINUED....**

- Caseworkers scan and upload documents into the OR-Kids file cabinet and notify their Legal Assistance Specialist or assigned support staff via e-mail that the documents are there, or
- Caseworkers mail original documents (birth certificates, certified TPR judgments, relinquishments, ICWA correspondence) and Central Office Support staff scans the documents into the OR-Kids file cabinet and place in a hard copy file
- Central Office staff enter the receipt of and review of the documents in the Adoption Tracking Page

# ADOPTION TRACKING PAGE CONTINUED.....

DHS field staff have view-only access to the Adoption Tracking Page.

Only Central Office adoption staff have the ability to enter information on the Adoption Tracking Page.

ild Primary Worker: Ul	DLOCK, DAVID	24 Months	in Care: 10/08	3/2014		Bulletin Num	ber:	
ady to Finalize:	Ready	to Finalize Date	00/00/0000	Last U	Jpdated: 10/1	6/2015	Completed :	
Ch <u>i</u> ld	<u>P</u> laceme	ent						
Required Docume	nts							
Document	Description	Date Stamped	Document	t Location	Document	Status	Document Status Date	
Birth Records 🛛 🗸		00/00/0000	O CO File	O Case Record	OPending	Verified	00/00/0000	View
Child Summary 🗸 🗸		07/29/2015	CO File	O Case Record	OPending	Verified	07/29/2015	View
Father(s) Questio 🗸		02/27/2015	CO File	O Case Record	OPending	Verified	02/27/2015	View
Genetic & Medica 🗸		07/29/2015	CO File	O Case Record	OPending	Verified	07/29/2015	View
Medical Records 🗸 🗸	Pediatric Med Rods	00/00/0000	O CO File	O Case Record	OPending	Overified	00/00/0000	View
Medical Records 🗸 🗸	Immunizations	00/00/0000	O CO File	O Case Record	OPending	Verified	00/00/0000	View
Medical Records 🗸	Psych Evals	00/00/0000	O CO File	O Case Record	OPending	Verified	00/00/0000	View
Statement of Veri 🗸	Mom	00/00/0000	O CO File	O Case Record	OPending	Verified	00/00/0000	View
	r	-	0	0	0	0	Save	<u>C</u> los

ady to Finalize:	Pea	dy to Finalize Date:	00/00/0000	Last l	Jpdated: 10/1	Bulletin Nun 6/2015	Completed :	
							completed .	
Ch <u>i</u> ld	<u>P</u> lace	ment						
Required Docume	nts							
Original Document								
Document	Description	Date Stamped	Document	t Location	Document	Status	Document Status Date	
Relinquishment M 🗸	Mom	08/06/2015	CO File	O Case Record	Pending	Verified	00/00/0000	View
Relinquishment Fa 🗸	Dad	08/31/2015	CO File	O Case Record	Pending	Verified	00/00/0000	View
CWA Form/Memo 🗸	Dad	02/27/2015	CO File	O Case Record	OPending	Verified	02/27/2015	View
CWA Correspond 🗸	Dad	02/27/2015	CO File	O Case Record	Pending	Verified	00/00/0000	View
CWA Correspond 🗸	Mom	02/27/2015	CO File	O Case Record	Pending	Verified	00/00/0000	View
CWA Form/Memo 🗸	Mom	02/27/2015	CO File	O Case Record	O Pending	Verified	02/27/2015	View
Birth Certificate 🗸 🗸		02/27/2015	CO File	O Case Record	OPending	Verified	02/27/2015	View
							<u>S</u> ave	<u>C</u> los

Child Primary Worker: U	IDLOCK, DAVID	24 Months i	n Care: 10/08	3/2014		Bulletin Nur	mber:	_
Ready to Finalize: 🗌	Ready t	o Finalize Date:	00/00/0000	Last U	Jpdated: 10/10	6/2015	Completed :	
Ch <u>i</u> ld	<u>P</u> laceme	nt						
-								
Required Docume	ents							
Original Documen	Its							
-								
<ul> <li>Supporting Docur</li> <li>Document</li> </ul>	Description	Date	Document	Location	Document	Statue	Document	
Document	Description	Stamped	Document	Location	Document	Status	Status Date	
Legal Risk Agreei 🗸		08/11/2015	CO File	O Case Record	OPending	Verified	08/11/2015	View
Mediation Referra 🗸		07/01/2015	CO File	O Case Record	OPending	Verified	07/02/2015	View
								Insert
	Comments: Mediati		vith Bio Par	ents and Adoptiv	ve Parents v	with Meg Go	ldberg,	
D								
							<u>S</u> ave	<u>C</u> lose

Ch <u>i</u> ld	<u>P</u> lacer	idy to Finalize Date						
Required Docume	nts							
Document	Description	Date Stamped	Documen	t Location	Document Status		Document Status Date	
Placement Selecti 🗸	CF 255	07/16/2015	CO File	O Case Record	OPending	Verified	07/16/2015	Vie
Adoption Home S 🗸	Warrilow	07/27/2015	CO File	O Case Record	OPending	Verified	07/29/2015	Vie
Adoption Assista 🗸	AA application	10/16/2015	CO File	O Case Record	OPending	Verified	10/16/2015	Vie
Required Informat 🗸	CF 963	00/00/0000	O CO File	O Case Record	OPending	Verified	00/00/0000	Vie
	Comments:	6/15-The AA ap	oplication h	as been assigne	d to G. Bien	.JL		Inser
Adoption Assistar	nce Agreement						Save	<u>C</u> lc

### IMPLEMENTATION

September 2017 caseworkers begin submitting the Adoption Tracking Page to the court and CRB for cases with a permanency plan of adoption

# FINALIZING ADOPTION WITHIN A YEAR OF THE CHILD BEING FREE

How Is Your County Doing?

